

**WINNIPEG
METROPOLITAN
REGION**



Plan20-50 Public Open House

We acknowledge that the Winnipeg Metropolitan Region (WMR) is located on Treaty 1 Territory, the ancestral lands of the Ininew, Anishinaabe, Oji-Cree, Dene, Dakota, Lakota & Nakota, and the Homeland of the Red River Métis. We also acknowledge that the City of Winnipeg's water is sourced from Shoal Lake 40, Treaty 3 Territory.

The WMR is committed to working in collaboration and partnership with First Nations and the Red River Métis in the spirit of truth and reconciliation.

Today's session is part of a series of events happening from November 1 to December 17, 2023.

Engage online at 20to50.ca

Welcome! Bienvenue! Taanishi! Boozhoo!



P: 204.989.2048



info@wmregion.ca

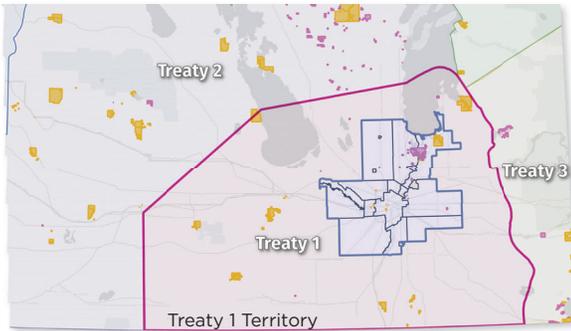


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winnipegmetroregion.ca

Lands

The region is located on Treaty 1 Territory, the ancestral lands of the Ininew, Anishinaabe, Oji-Cree, Dene, Dakota, Lakota & Nakota, and the Homeland of the Red River Métis.

First Nations



- First Nation Reserve Land Boundary
- Treaty Land Entitlement Site Boundary (in various status)

There are various First Nation reserve and other land holdings across Treaty 1 Territory and the region. Many First Nations have Treaty Land Entitlement. (TLE)¹

Red River Métis

Red River Settlement - now Winnipeg - is the birthplace of the Métis Nation and the heart of the Métis Nation Homeland. The Red River Métis is made up of Métis Citizens and settlements, also known as local communities and traditional territories.²

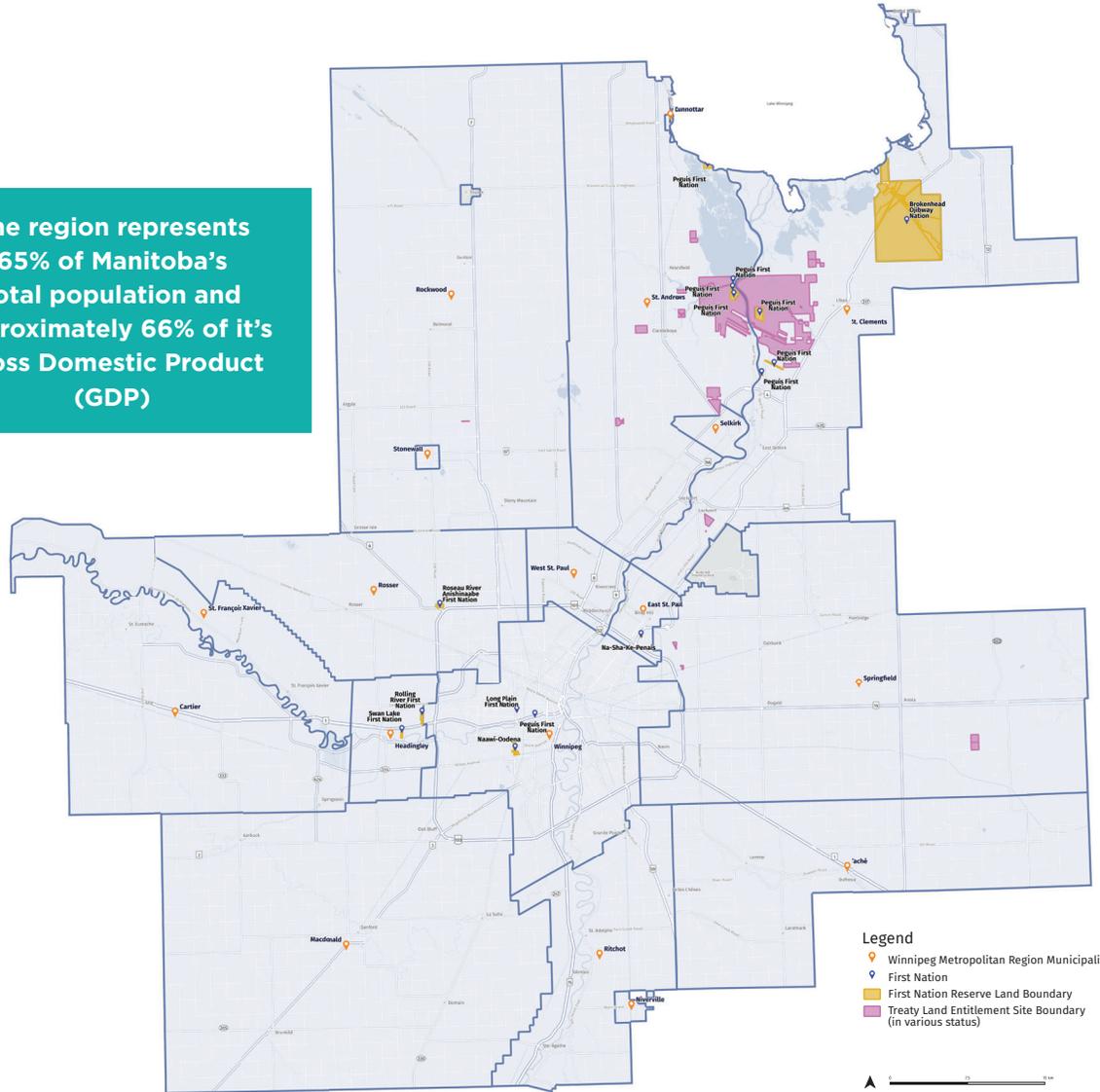
¹Treaty Land Entitlement (TLE): The process to restore land that was originally intended for First Nations that signed the numbered Treaties (1, 3, 4, 5, 6, and 10) in Manitoba. It refers to the lands that the First Nations were entitled to at the date of first survey that were not set apart as reserve for the use and benefit of the First Nations. Included within these TLE agreements is the right to select Crown land or with funds to buy private land, or private ownership in urban areas and throughout the region.

² Adapted from Manitoba Métis Federation, www.mmf.mb.ca.

Map of the Region

Place a green sticker (●) where you live and a red sticker (●) where you work.

The region represents 65% of Manitoba's total population and approximately 66% of its Gross Domestic Product (GDP)



- Legend
- Winnipeg Metropolitan Region Municipality
 - First Nation
 - First Nation Reserve Land Boundary
 - Treaty Land Entitlement Site Boundary (in various status)



Capital Planning Region operating as Winnipeg Metropolitan Region

Member Municipalities

Today, the Winnipeg Metropolitan Region includes eighteen (18) municipalities, covering an area of approximately 7,800 square kilometers. Municipalities in the WMR include:

- RM of Cartier
- Village of Dunnottar
- RM of East St. Paul
- RM of Headingley
- RM of Macdonald
- Town of Niverville
- RM of Ritchot
- RM of Rockwood
- RM of Rosser
- City of Selkirk
- RM of Springfield
- RM of St. Andrews
- RM of St. Clements
- RM of St. François Xavier
- Town of Stonewall
- RM of Taché
- RM of West St. Paul
- City of Winnipeg

Our Organization

Formerly Winnipeg Metropolitan Region Inc. (a non-profit organization under the *Capital Region Partnership Act*, now repealed), the organization assumed the role of the capital planning region April 2023. The Capital Planning Region operates as Winnipeg Metropolitan Region (“Winnipeg Metropolitan Region” or “WMR”). This was enabled by Manitoba’s *Capital Planning Region Regulation* and changes to Manitoba’s *The Planning Act* as of January 1, 2023.

Our Mandate

To enhance economic and social development of the region by coordinating sustainable land use and development. As part of this mandate, the WMR must:

- Adopt a regional plan (by January 1, 2025).
- Facilitate and promote regional considerations in the provision of infrastructure and services.
- Lead the development of regional responses to planning issues.
- Identify and promote infrastructure development and service provision opportunities.



The Region is Growing

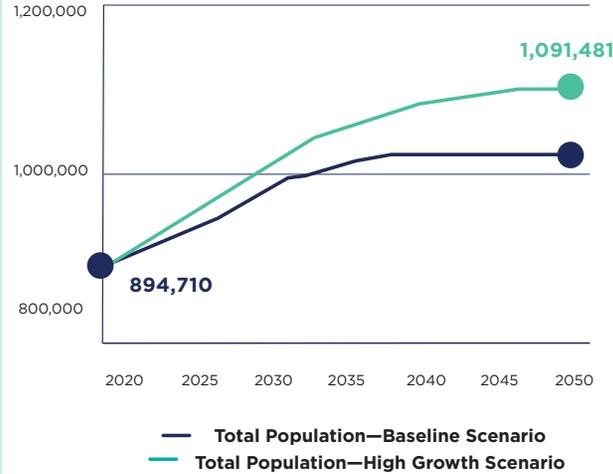
Overview

As 2050 approaches, the region is expected to grow to approximately 1.1 million people under a high-growth population forecast scenario.

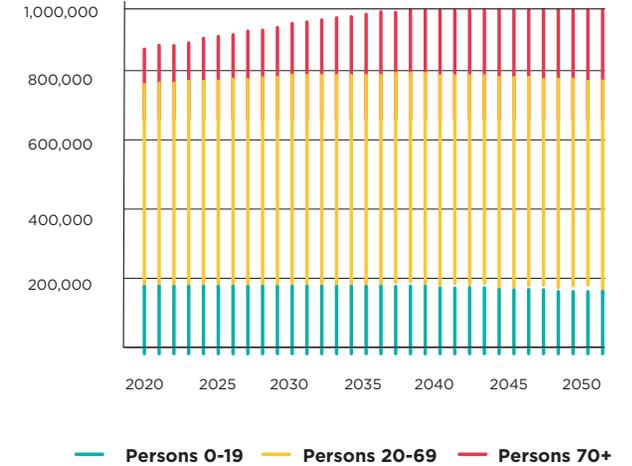
- The region represents nearly two-thirds of Manitoba's population with 874,290 people (2021 Census).
- Since 2001, the region has grown from 713,863 people.
- Moving toward 2050, the region's demographic profile is expected to greatly change. This will be largely driven by community life cycles, changing family sizes and an aging population.
- The region provides approximately 372,000 jobs (2020) and is forecasted to increase to approximately 510,000 jobs.

WMR Population Forecast

Total WMR Population

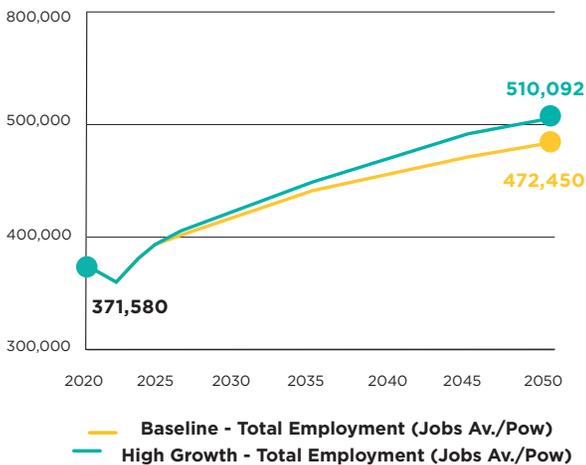


By Major Age Group

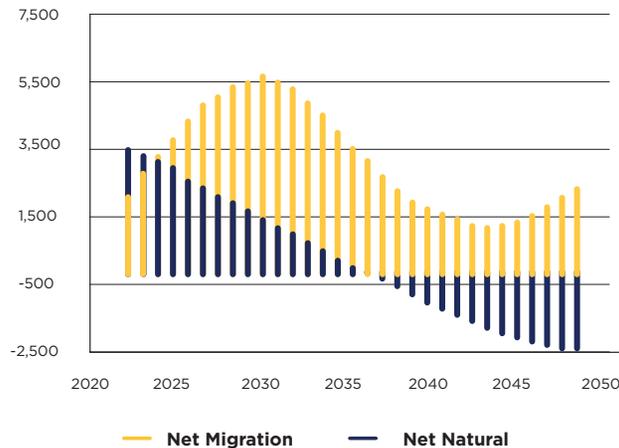


Employment Forecast

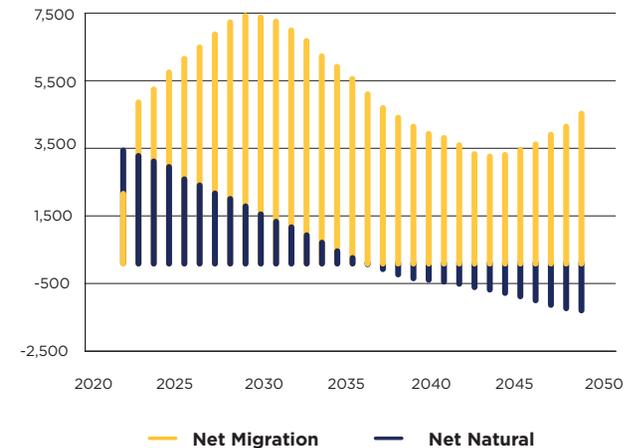
Total Jobs



Total - Baseline Scenario



Total - High-Growth Scenario



Why Regional Planning?

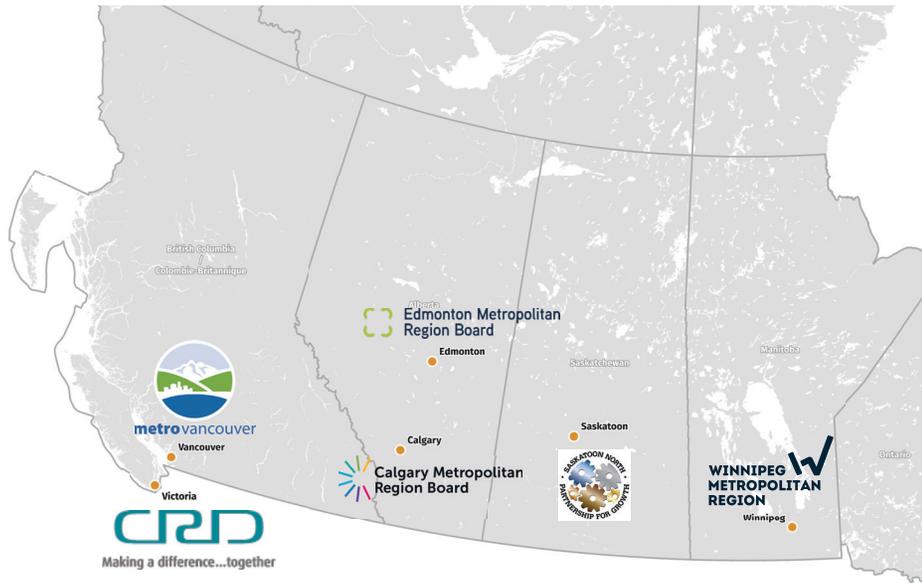
A Common Practice

Regional planning...

- is a framework that aligns growth, infrastructure, and servicing investments.
- establishes common parameters that support comprehensive and coordinated land use and infrastructure planning across communities while protecting resources, natural assets, transportation corridors and economic activities that are vital to regional success.
- provides a critical lens for decision-making and investment necessary to achieve sustainability.
- ensures the infrastructure and service needs are available to attract global investment and economic competitiveness.

Canadian Regions

Regions like ours have a long history of practice in Canada, where we share more likeness with those in western Canada.



Selected regions in western Canada

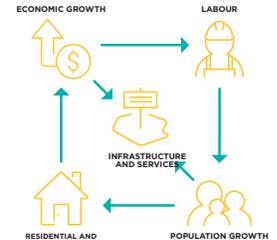
Our Unique Advantage

Supporting Global Economic Competitiveness

The Winnipeg Metropolitan Region has a diverse economic base and is a strategic trade and transportation connection. In an increasingly competitive and globalized world, attracting the right economic investment to grow our region is key. Taking advantage of our unique advantage for low-carbon and mobilizing circular economy approaches will help us be future focused and attract investments. Regional planning allows us to guide investments in infrastructure and servicing to support our economic strengths.

Jobs are Key

Population growth in our region will rely upon economic activity and job growth. Economic growth drives labour requirements. Labour requirements drive population growth. Population growth drives land and housing requirements. Then, economic and population growth drive the need for residential and employment lands.



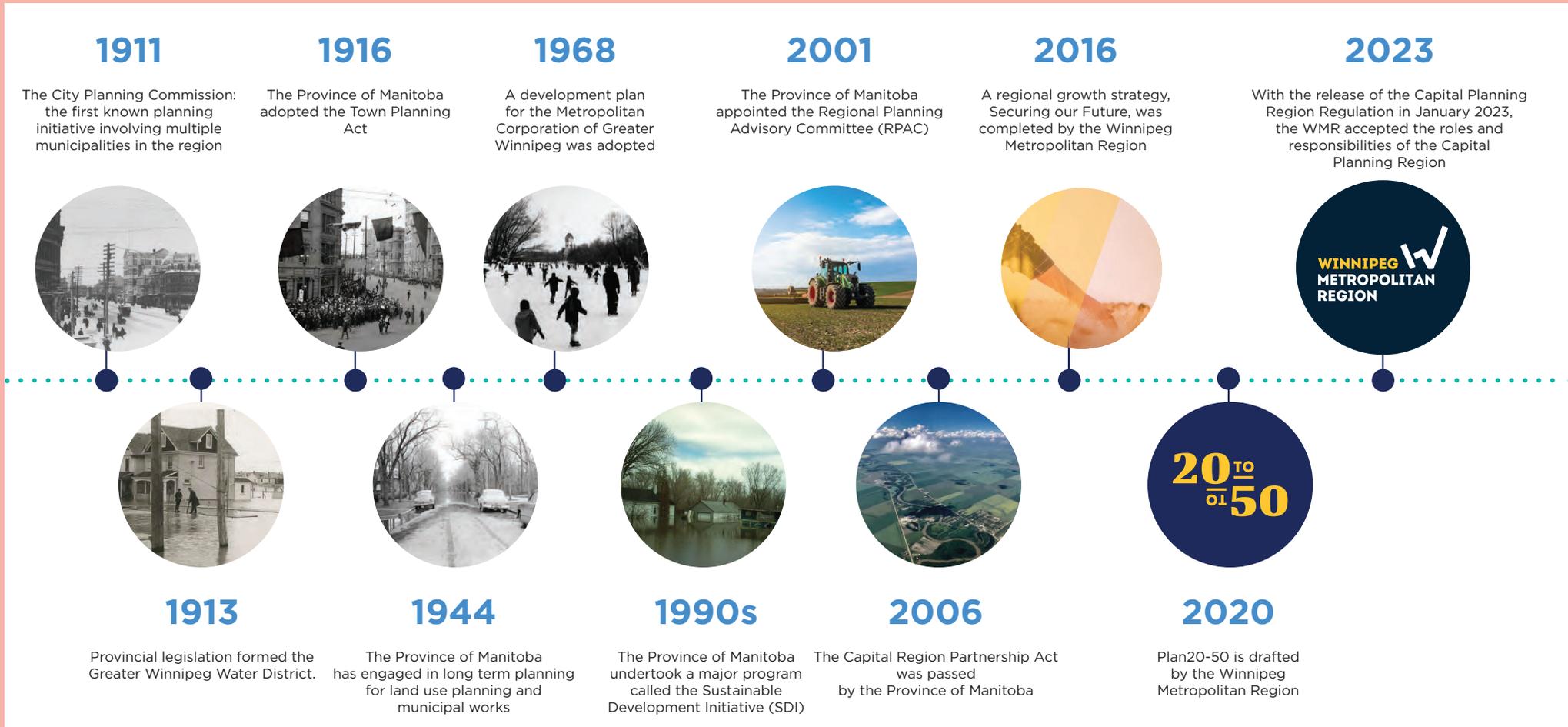
Building Complete Communities

The region is made up of diverse communities that are facing changing household sizes and an aging population. These communities have varying housing choice and limited transportation options outside the City of Winnipeg beyond single-occupant vehicles. As the region faces these challenges, and those presented with climate change, advancing the development of sustainable and climate resilient complete communities is important. Regional planning allows us to plan complete communities while retaining and increasing population, maintaining rural character, conserving natural assets, and protecting agricultural land.

Infrastructure Development and Investment

The region needs to strategically plan for new infrastructure investment and upgrades to existing infrastructure to serve growing and aging communities. Strategic infrastructure development and servicing can align investments. Regional planning presents regional solutions to investment and supports meeting the needs of changing communities and creating the conditions to attract and retain industries and a skilled workforce.

A Timeline of Regional Planning in Manitoba



Our Road to 2050

What milestones/actions do you think would help achieve the 2050 vision? Place a sticky note with your idea.



2050

Vision

In 2050, the quality of life here is second to none in the world.

Our communities will thrive because of the environment of trust, coordination, and collaboration that guides good decision-making, transforming all 18 member municipalities into a globally attractive and resilient region.

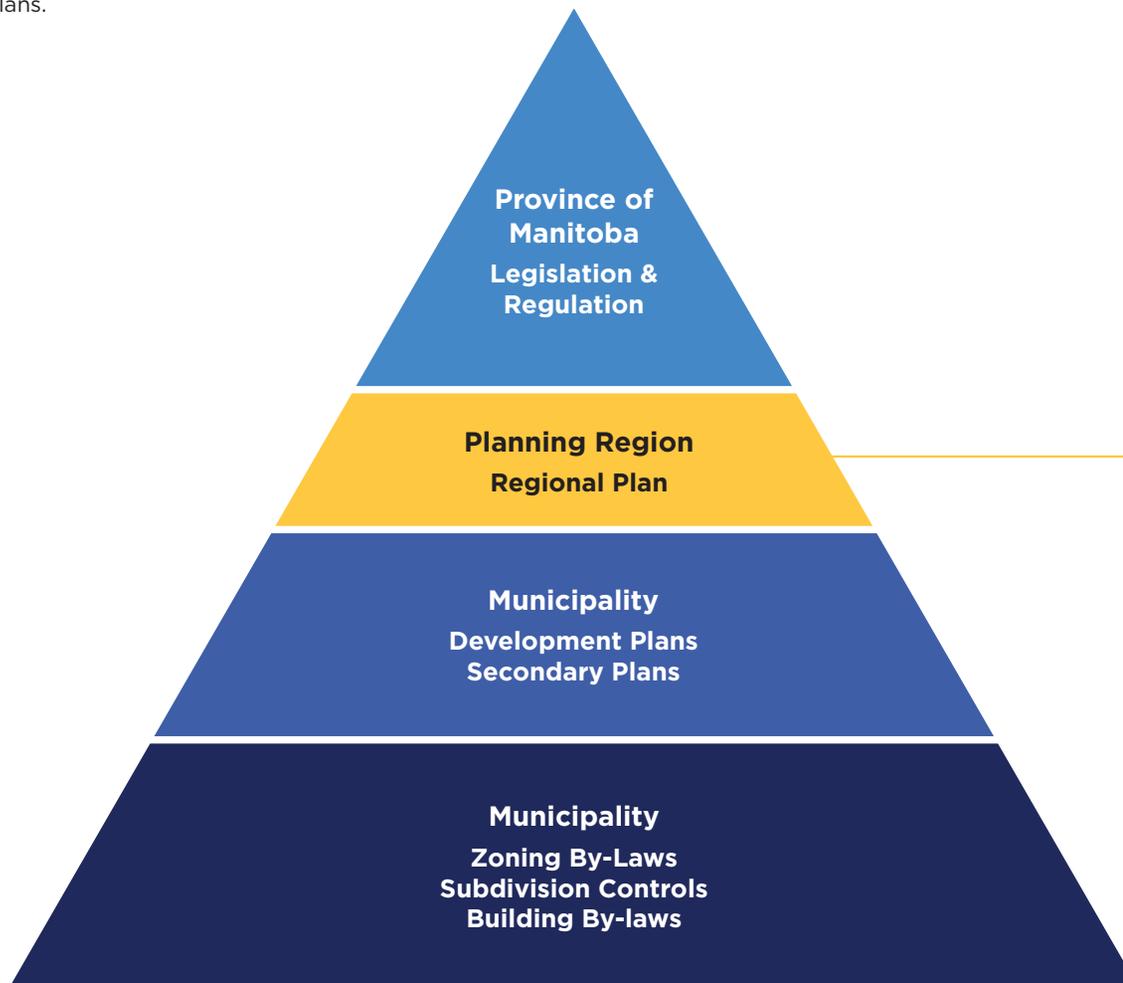
Through collaboration, innovation, and a focus on best practice, we can facilitate strategic infrastructure investment and coordinate land use planning and services while protecting our land and water.



What is a regional plan in Manitoba?

Planning Hierarchy

Manitoba's *The Planning Act*, enacts planning regions and specifically the capital planning region (Winnipeg Metropolitan Region.) At the top of the planning policy hierarchy is Province of Manitoba's planning legislation and regulation. A planning region's regional plan sits below this legislation and regulation and above local municipal development plans.



Regional Plan Requirements

A regional plan is a regional-level planning by-law that is adopted and maintained by a planning region. The Planning Act sets out criteria for a regional plan, which must contain plans and policies respecting:

- physical, social, environmental, economic and fiscal objectives over a 30-year time span;
- sustainable land use and development;
- the provision of infrastructure, services and facilities within the region;
- the protection, management and enhancement of the environment;
- the coordination of planning and development by regional member municipalities;
- measures for implementing the plan; and
- any other prescribed matter.

Regional and Local Planning

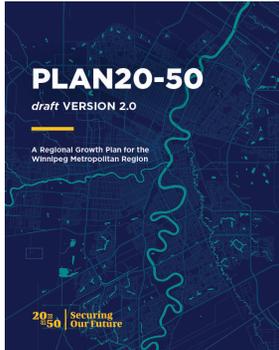
Planning Regions interpret provincial policy and add regional specificity to policies. Regional planning does not take away the need to plan locally. Regional plans should contain enough detail to guide local planning but be high-level enough to allow the unique character of communities to be reflected. Regional member municipalities retain their responsibility of managing development plans, secondary plans, zoning bylaw, and other local regulation.

What is Plan20-50?

Looking into the Future

Plan 20-50...

is a draft regional plan that would provide a 30-year framework to coordinate growth, infrastructure and servicing investment across the region. Created through extensive review, analysis and consultation and with the support of local, national and international experts, Plan20-50 sets the blueprint for a resilient, sustainable and globally competitive region.



Our region is forecasted to grow to approximately 1.1 million people by 2050. As we accommodate this growth, we can advance complete communities, strategically plan and develop infrastructure, and capitalize on opportunities that enhance economic development. This is our opportunity to establish a new policy framework to grow a strategic, sustainable, climate-resilient region that fosters economic competitiveness and secures our future.

The development of the latest draft of Plan20-50 began in 2019, building on many previous years of foundational work by the Winnipeg Metropolitan Region. The Winnipeg Metropolitan Region is now in process of adopting a regional plan, which draft Plan20-50 serves as the basis.

Read the Plan



Scan here for more info.

20to50.ca

Policy Areas

Draft Plan20-50 consists of five integrated policy areas.



Plan20-50 - How did we get here?



The WMR consulted with the WMR Board, municipalities, Indigenous Nations, provincial departments, business and industry, NGOs, and other regional stakeholders.

Scan to learn more 

Plan20-50 - Moving Forward



Policy Lenses

Policy lenses in Plan20-50 direct policy to consider future climate conditions, protect our precious land, water, and natural resources, ensure we are ready for technological transformations, and set the direction to honour our Treaty Relationship.

1 Build and Plan for Climate Resilience

1

Planning, infrastructure, services, and investment that allows us to withstand, adapt, and emerge rapidly from disruptions and extremes – build back better.

Climate change is one of the most pressing issues of the 21st century. A regional approach to withstand, respond, and recover from the impacts of a changing climate and ensure continued growth and prosperity is necessary. Bold action is needed to secure our future.

Key Considerations:

- Flood and drought resiliency
- Greenhouse gas emissions reduction
- Food security
- Emergency preparedness
- Safe, inclusive and walkable communities
- Transportation shift

2 Protect, Restore, and Enhance Water, Land and Natural Resources

2

Actions to protect, restore, and enhance water, land and natural resources in ways that conserve the environment, the economy and our way of life.

A healthy environment is critical for ecological well-being as well as necessary for a high quality of life. To provide for healthy water quality and quantity, wildlife habitat, and to mitigate, adapt, and add resilience to climate change, regional planning is required.

Key Considerations:

- Watershed planning
- Stewardship of land, water and other natural resources
- Natural Asset Network
- Protection of ecological health

3 Reconciliation

3

The process of “establishing and maintaining a mutually respectful relationship between Aboriginal (i.e. Indigenous) and non-Aboriginal (non-Indigenous) peoples in this country.” (TRC, 2015)

Regional progress is not only supported by inter-municipal working relationships, but also by relationships with Indigenous Nations. Leaders of the WMR have committed to working together collaboratively on shared priorities.

Key Considerations:

- Collaborative governance
- Treaty land Entitlements, Land claims agreements, Additions of reserve
- Infrastructure investments
- Service sharing agreements
- Indigenous knowledge

4 Economic and Technological Transformation

4

Global forces and technology that are driving changes and reshaping our infrastructure, services and systems.

A key factor to increasing our global competitiveness is attracting new investment for the regional economy. New investment focused on state-of-the-art technologies may fuel innovations that transform existing sectors, create new industries, bringing new investment into the region and capitalizing on our strategic geographic position.

Key Considerations:

- Circular economy
- Economic diversification
- Business retention and expansion
- Job creation and retention
- Regional benefit sharing
- Regional data consistency and sharing

Our Goal

Building strong, prosperous and sustainable communities by aligning growth with infrastructure and services.

Why is this important to the region?

As the region grows, we need to consider how to make the best use of tax dollars while preserving agricultural lands, protecting natural lands, water and resources, and supporting economic development and community well-being. We can do this by encouraging more concentrated growth within existing developed areas with servicing. We can support this by ensuring efficient movement of people and goods and strategically plan for transit-oriented development.

How does Plan20-50 support this?

It encourages development toward existing communities. It encourages complete communities with a range of housing, employment, services and amenities. It encourages gently densifying our communities in areas with critical infrastructure for servicing in ways that fit the community. It encourages making efficient use of existing infrastructure. It promotes a strong transportation network that guides the efficient movement of goods and enhances mobility with options like transit and active transportation.

Actions

 What are your top 3 action priorities? Place a dot sticker on your choices.

Coordinate growth and servicing across the region



Manage growth to protect agriculture lands, resource areas and the natural asset network



Provide resiliency from flooding



Provide housing for all to address an aging population, affordability and accessibility



Collaborate with Indigenous Nations



Prioritize infrastructure investment for servicing and transit aligned with urban intensification and supportive densities within the region



Provide equitable access to regional services to support a high quality of life



Our Goal

Support economic development as the foundation to grow a transformative, leading, regional economy.

Why is this important to the region?

Regional economic development plays an important role in the continued prosperity of region. It supports investment attraction, business retention and expansion, and jobs. As we move toward 2050, attracting new investment and considering global trends like the circular economy are key to bringing new industries to the region.

How does Plan20-50 support this?

It emphasizes identifying regional employment lands and priority local employment lands to focus investments and servicing and help achieve a balance of job opportunities across the region. It recognizes the importance of roads, railways, rail yards, rapid transit, and airports to the transportation system and includes provisions for their development and protection. It emphasizes the connection between employment and residential areas and encourages the development of complete communities to maximize infrastructure investments.

Actions



What are your top 3 action priorities? Place a dot sticker on your choices.

Expand economic opportunities



Focus regional employment development in areas with serviced land supply and good access for employees



Promote a high quality of life in support of a strong and diverse workforce



Facilitate investment and regional transportation networks and trade infrastructure



Provide direction on the establishment of shared revenue agreements



Our Goal

Build a sustainable, climate-resilient region that can meet the challenges of the future and thrive.

Why is this important to the region?

The region includes a vast landscape in the Lake Winnipeg watershed. Wetlands, grasslands and riparian and upland forests are found throughout the region and provide many environmental, social and economic benefits. Thinking about natural features at a regional scale is critical as it helps consider natural systems that cross jurisdictions and supports healthy water quality and quantity, biodiversity and wildlife habitat, and climate resilience.

How does Plan20-50 support this?

It prioritizes an integrated watershed management approach to planning that emphasizes watershed health. It recognizes the importance of natural assets and prioritizes environmental preservation while recognizing the need for balance between conservation and development. It recognizes the multiple roles the environment can play, including recreation and green infrastructure. It acknowledges the urgency of addressing climate change and supports bold action to address it.

Actions



What are your top 3 action priorities? Place a dot sticker on your choices.

Protect ecological health



Develop a natural assets network to support ecosystem health, climate resilience, species habitat and recreation



Plan for and build resilience to flood and drought within the region



Ensure a sustainable fresh water supply



Reduce greenhouse gases and improve climate resiliency



Our Goal

Manage regional resources to support our communities, our environment and our economy.

Why is this important to the region?

The region has a rich agricultural history and has long supported the extraction of mineral resources. Agriculture and mineral resources are important economic assets that generate substantial income, employment and export opportunities. Resources must be sustainably managed for the long-term and protected from conversion, fragmentation and degradation.

How does Plan20-50 support this?

It identifies resource lands to guide land use planning. It puts measures in place to protect resources from incompatible land use and support resource-based economies, while minimizing disturbances to communities. It discourages agricultural land fragmentation to preserve agricultural land for future generations and identifies opportunities for specialized agriculture in existing fragmented areas. It recognizes the unique opportunities for communities with the rehabilitation of spent pits and quarries.

Actions



What are your top action priorities? Place a dot sticker on your choices.

Protection and preservation of agricultural land



Recognize the economic value of mineral aggregate resources through sustainable management



Our Goal

Build partnerships through a collaborative governance approach that supports coordinated planning and investment across the region.

Why is this important to the region?

The region includes many different jurisdictions, each with roles and responsibilities. Inter-jurisdictional collaboration supports infrastructure investment, community planning and economic development and is the foundation to successful regional planning. Partnerships offer an opportunity to share knowledge, skills and expertise, as well as opportunities to advance reconciliation by supporting relationships between municipalities and Indigenous Nations.

How does Plan20-50 support this?

It establishes the regional planning framework that coordinates collaboration across jurisdictions within the region. It includes measures to adopt regionally consistent data management practices, procedures and templates. It sets the expectation for collaboration in planning and development of land, infrastructure and service delivery.

Actions



What are your top 3 action priorities? Place a dot sticker on your choices.

Coordinate land use planning and development across the region



Promote asset management as a planning tool to support regional priorities



Coordinate regional data collection, storage, delivery, and analysis



Collaborate with partners for strategic benefit



Restore and honour our Treaty Relationship



Description

The region is a large geographic area with diverse communities with varying urban and rural characteristics.

Recognizing this diversity, a regional structure is introduced to allow regional plan policies to be applied differently across the region.

Tiers

- Metropolitan Core:**

Planned and developed to the highest density, served by transit, and includes the highest concentration of regionally significant amenities and services.
- Inner Metropolitan Region:**

Includes an area of the highest regional concentration of existing and future growth and development.
- Outer Metropolitan Area:**

Includes agricultural areas, natural resources and natural assets as well as Urban Centres, Rural Centres and Settlements.

Centres

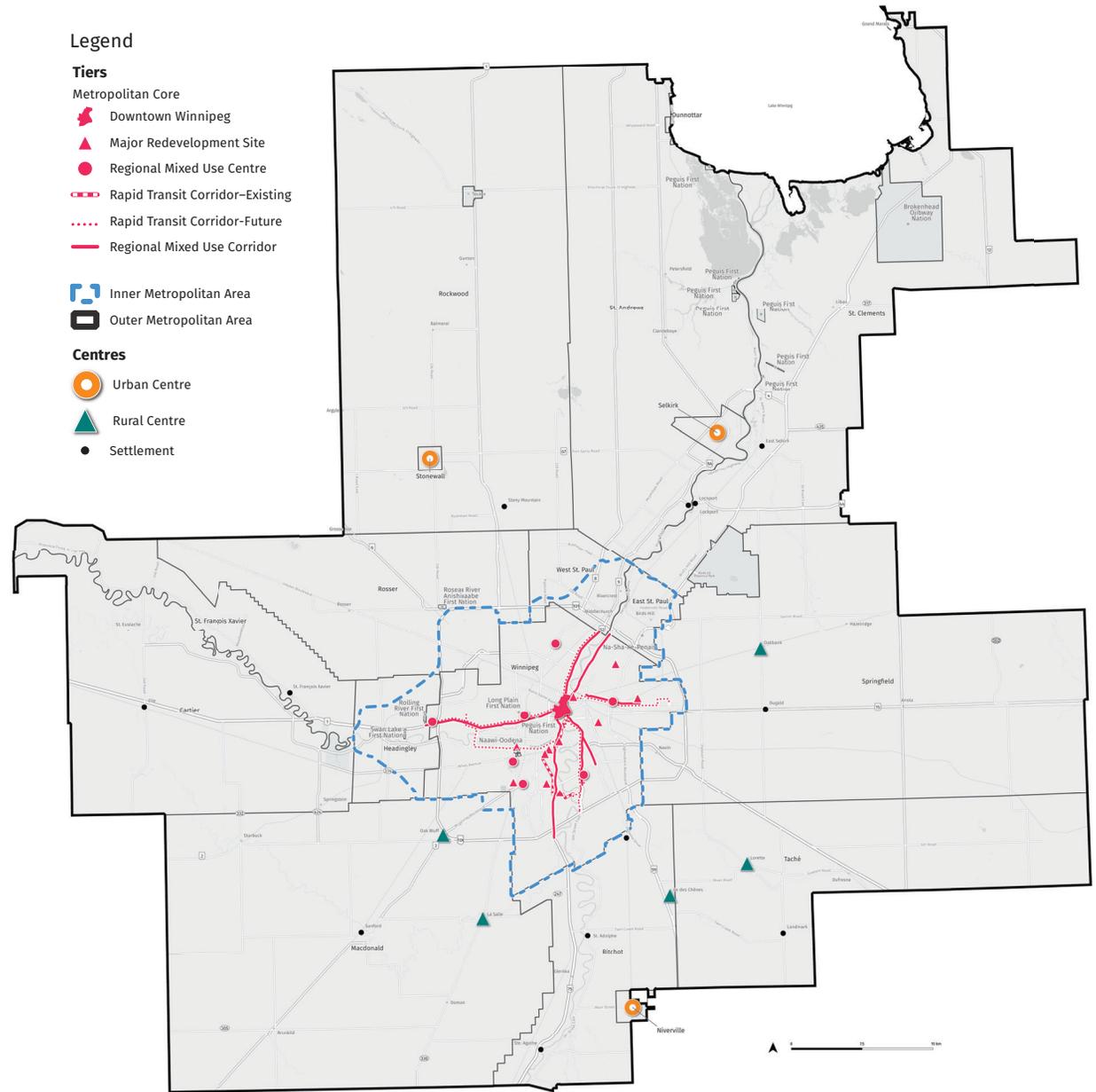
- Urban Centres:**

Larger urban areas that have some level of regional services.
- Rural Centres:**

Urban centres with a local level of services.
- Settlements:**

Small urban areas with some local level services.

Our Regional Structure



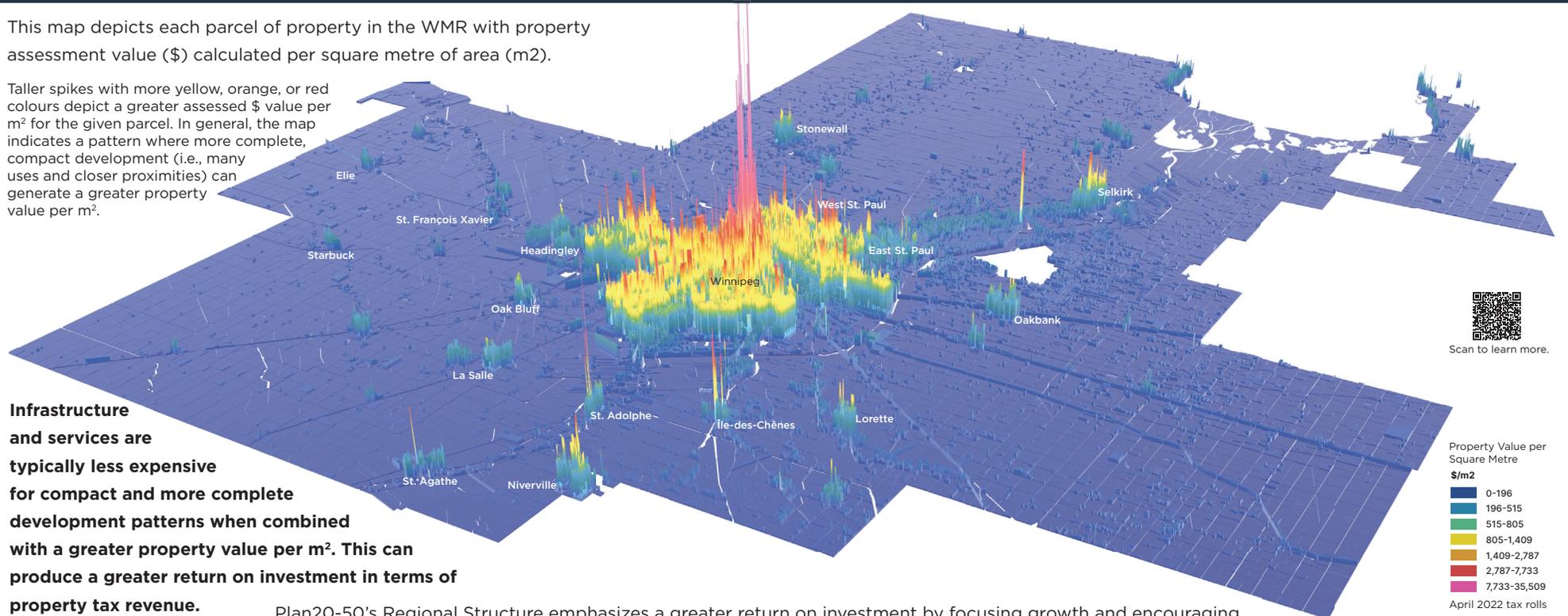
Property Value Per Square Metre

This map depicts each parcel of property in the WMR with property assessment value (\$) calculated per square metre of area (m²).

Taller spikes with more yellow, orange, or red colours depict a greater assessed \$ value per m² for the given parcel. In general, the map indicates a pattern where more complete, compact development (i.e., many uses and closer proximities) can generate a greater property value per m².

Infrastructure and services are typically less expensive for compact and more complete development patterns when combined with a greater property value per m². This can produce a greater return on investment in terms of property tax revenue.

Plan20-50's Regional Structure emphasizes a greater return on investment by focusing growth and encouraging complete communities, while protecting agricultural lands, resources, and natural assets.



Scan to learn more.

Property Value per Square Metre
\$/m²

- 0-196
- 196-515
- 515-805
- 805-1,409
- 1,409-2,787
- 2,787-7,733
- 7,733-35,509

April 2022 tax rolls

With a greater return on your municipality's investment, how would you choose to reinvest funds in your community? Write your idea on a sticky note and place here.



Best practice in regional planning provides an opportunity for ongoing research and evaluation to support long-term planning objectives. Plan20-50 identifies a number of items as future work listed below.



Which future work items do you consider the most urgent? Place a sticker dot on the 3 items that you prioritize.

Regional Servicing Strategy: A strategy to provide the safe, cost-efficient and reliable infrastructure and services to meet community needs today and into the future.



Regional Housing Strategy: A strategy to address the market and affordable housing needs of the region.



Regional Transportation Master Plan: A plan to coordinate regional transportation planning for all modes and between member municipalities.



Regional Economic Development Framework: A framework to align regional strengths and plan for future investment.



Shared Benefit Framework: A framework to identify mechanisms and approaches to share benefits between municipalities.



Natural Asset Network Priorities Plan: A plan that identifies and fosters multi-functional, integrated networks of open spaces and natural assets.



Regional Climate Action Plan: A plan to align efforts regionally to reduce greenhouse gas emissions, enhance energy efficiency and support adaptation.



Regional Agricultural Master Plan: A framework to support the regional food system, diversify the agriculture sector, contribute to the value-added growth of the agri-economy, and guide agricultural supportive infrastructure.



Share Any Other Ideas & Feedback

Do you have any big regional ideas or other feedback that you'd like to share? Write your idea on a sticky note and place here.



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